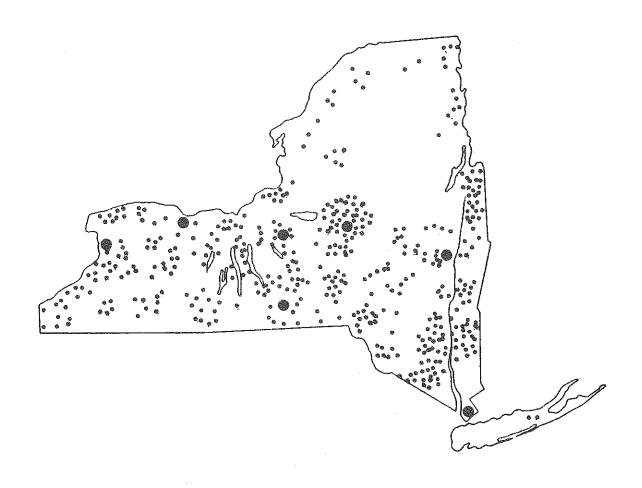
AGRICULTURAL DISTRICTS IN NEW YORK STATE AFTER SOME EIGHT-YEAR REVIEWS MAY 15, 1982



Compiled by

Kenneth V. Gardner

Department of Agricultural Economics

Cornell University

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Preface

Agricultural districts were first formed in New York in 1972. In the ensuing ten years districts continued to be formed and at the same time legally mandated reviews were carried out on districts after being in existence for eight years.

This paper resulted from a need to follow the course of some districts as they proceeded through the eight-year review process. During this process some districts retained their original configurations while others changed. Some districts were modified in such a manner that they lost acreage while other districts added acreage.

In order to determine the net effects that modifications had on districts, a study was carried out on all districts created through May 1982 and all districts that were reviewed up until that time.

Official records from New York State agencies, county records and communications with county planners, Extension agents, as well as agency personnel, provided the data contained in this report.

Special thanks are due Nancy Brinthaupt for not only studying the official records and documenting both the creation and review of the districts, but also her special skills in preparing the tables and typing the manuscript.

The author is grateful to Nelson Bills and Bernard Stanton of the Department of Agricultural Economics at Cornell University and Kim Blot and Henry Stebbins of the New York State Department of Agriculture and Markets for helpful comments and suggestions on a previous draft of this paper.

The author assumes responsibility for any shortcomings or oversights in the final draft of this paper.

Agricultural Districts in New York State

After Some Eight-Year Reviews

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New York's Agricultural District Law was enacted and became effective on September 15, 1971. The purpose of the law was..."to provide a means by which agricultural land may be protected and enhanced as a viable segment of the state's economy and as an economic and environmental resource of major importance," to the state.1

Districts created under the provisions of the law are established for a period of eight years. At the end of the eight-year period, districts are reviewed to determine their future status.

This report is intended to provide the reader with a summary of:

- a) the number of districts and the acreage of districts by county created under the provisions of the Agricultural District Law;
- b) the number and acreage of districts reviewed under the eight-year review provisions of the law.

As of May 1982, 448 separate districts in 49 counties comprising 6,698,270 acres were established by county governments or certified by state agencies. Table 1 shows the number and acres of districts originally formed or certified by counties from 1972 until May 1982.

Districts range in size from 535 acres (Allegany County) to 243,340 acres (St. Lawrence County). The average size of districts before the review process was initiated was 14,957 acres.

Figure 1 shows the annual growth in districts and districted land for the 1971-1982 period. Efforts to create districts have moderated since the mid-1970's when more than 1,000,000 acres were added to the program each year.

As the full eight-year term of certain districts has occurred, 39 of New York's participating counties have been notified by the New York State Department of Agriculture and Markets that some districts within their county are eligible for the eight-year review. Counties are required to review districts and to hold public hearings on each district prior to the eighth anniversary date.

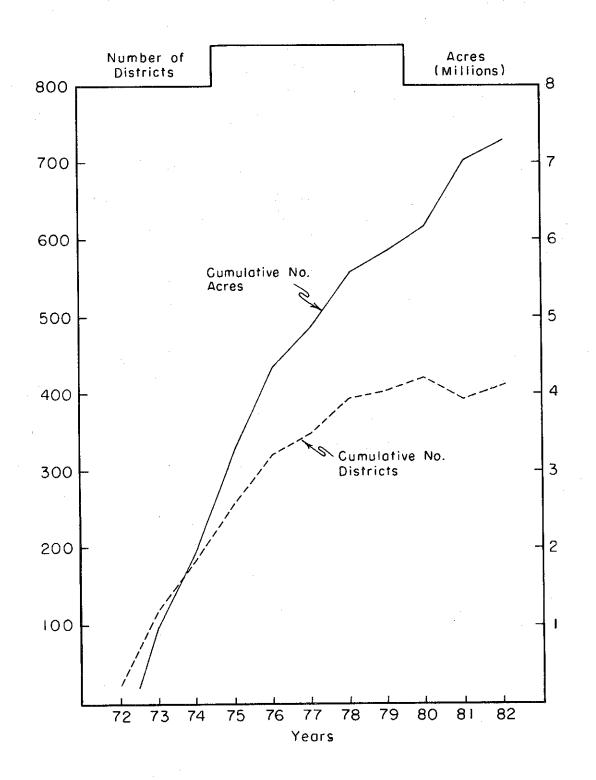
^{*}Kenneth V. Gardner is Land Use Specialist in the Department of Agricultural Economics, Cornell University.

¹Article 25-AA N.Y. Agriculture and Markets Law. L. 1971, C. 479.

Table 1. Original Agricultural Districts Formed or Certified Before 8-Year Review by County, New York State January 1, 1972 - May 15, 1982

982*	No. Acres No. Acres	1 12,564 10 50,266 1 3,361 6 52,410 1 93,620 6 325,421	11 185,702 2 16,331 2 4,571 23 316,585 5 58,507 10 212,774	11 105,275 17 310,245 18 181,508 1 43,853 15 228,403 5 30,755	2 5,719 1 15,000 5 77,021 4 28,907 3 87,411	1 47,663 6 98,849 5 282,511 8 107,706 9 89,226 5 5 105,440	1 24,746 8 102,784 35 16,493 10 192,017 2 37,949 9 200,683	1 9,341 6 68,923 9,341 9 81,472 7 84,848 1 14,625 8 101,170	1 2,907 5 78,865 2 15,704 12 120,467 10 225,017	2 4,173 8 53,748 5 112,318 8 156,964 22 75,144	26 241,078 8 290,856 5 160,318 2 109,210
1981	No. Acres		1 20,197		1 27,469		1 2,028		1 56,521	1 1,028	1 13,872 1 55,800
198	s No. Acres	4 2 6,648	9 2 106,734	0 1 30,380	1 10,464	1 2 18,645	0 2 13,021 9	1 9 1 16,020		1 3,503 1 38,244	1 1,418
197	es No. Acres	80 32 1 1,394 59	71 4 41,729	47 30 1 6,590	40 37 30	2 16,441	00 70 1 12,990 90 1 59,539	00 1 8,085 16 1 11,961 19 1 7,119	7 1 38,400 7 1 2,814 3	1 3,145 0 2 53,401	8 .2 18,662
197	Acres No. Acres	3,042 1 1,280 4,773 1 56,032 2,000 8,350 2 153,259	12,551 11,673 2 36,471 1 13,467	13,813 6 94,747 18,225 1 18,600	000 1 2,140 1 3,487 2 84,100	10,745 1 72,950	2 40,000 (3,650 1 27,300	800 1 6,000 790 2 17,946 2 13,829 1 11,225	1 9,497 2 5,407 159 1 28,753	1 2,000 00 1 2,000 85 :	59 2 16,018 96 1 32,000 38
197	Acres No. Ac	10,504 1 13, 2,826 3 14, 49,200 1 12, 1 8,			1,856 . 15,000 4,527 1 15,000	Н	1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	2 30,800 585 500 3 33,790 812	00 00 45 1 5,059	00 1 67,000 76 2 2,985	53 1 14,659 21 1 73,396 93 1 36,138
197	No.	0 1 0 0 1 0 0 0 1 0 0 0 0 0 0 0 0 0 0 0	8 2 3	68 2 28,213 26 2 000 2 13,608	H H	26 2 151,035 66 2 21,664 06 6 50,020 96 1 30,120	41 3 44,800 27 1 11,000 31 9 29,249 77 1 62,017	00 12 1 8,585 75 1 4,600 38 2 41,312 00 1 7,500	75 1 47,100 2 16,600 0 4 143,745	1 2,200 1 7,277 8 5 9,376	7 1 18,853 3 1 77,521 1 53,093
197		79 50 1 9,05 00 2 9,13	56 1 36,17 62 1 5,77 74 4 19,40	52 1 7,46 113 3 20,35 86 2 11,92 85 1 24,20 08 1 3,84	63 2 42,88	2 58,52 1 11,46 2 36,50 24 2 30,19	26. 2. 23,92, 25. 5. 42,831 34. 3. 86,67, 18. 1. 2,165	56 1 6,200 2 36,912 2 13,175 1 13,838 3 40,800	11 2 320,87.	3 3 31,360 2 8 3 8,898	0 7 41,477 2 3 134,043 5
1974	. Coo	1 15,779 58 1 7,250 19 1 21,500 13	26 5 66,456 34 2 23,362 52 2 61,974	55 3 35,152 30 4 123,613 88 7 95,886 10 2 24,685 37 1 10,908	1 3,863 13 1 12,733	81 80 10 1 35,124	.6 1 2,126, 19 2 5,785 16 1 13,334 17 1 22,118	3 1 2,656 0	7 2 40,661 1 1 14,200 4 88,151 0 7 84,163	5 2 11,013 5 1 25,162 7 6 30,358	4 50,650 4 2 3,842 2 19,425 1 73,072
1973	INO.	3 1 11,268 3 1 6,419 1 6,013	5 I · 17,126 2 4 48,984 1 5,462 2 68,000	7 62,655 1 29,500 6 60,188 4 37,610 3 16,007	1 2,223 1 3,311	3 60,931 1 2,700 1 10,000	1 58,146 9 33,509 4 11,056 2 11,597	17 83,943 1 8,750 1 11,000	1 1,207 1 13,861 1 4,000 1 11,660	1 7,175 1 4,815 3 32,880 5 18,827	5 22,609 1 2,054
1972 No Acres		1 793 1 893	3 45,745	1 4,500 1 10,652	·	1 2,900	1 985	2 24,433	2 7,865	1 17,000	2 42,860
County	(2)	Albany Allegany Broome Cattaraugus Cayuga	Chautauqua Chemung Chenango Clinton Columbia	Cortland Delaware Dutchess Erie Essex	Franklin Fulton Genesee Greene Herkimer	Jefferson Lewis Livingston Madison Monroe	Montgomery Niagara Oneida Onondaga Ontario	Orange Orleans Oswego Otsego Rensselaer	St. Lawrence Saratoga Schoharie Seneca Steuben	Suffolk Sullivan Hoga Tompkins Ulster	Washington Wayne Wyoming Yates

FIGURE I. GROWTH IN THE NUMBER AND ACRES IN AGRICULTURAL DISTRICTS, FORMED, CERTIFIED AND REVIEWED IN NEW YORK STATE, 1972-1982



The eight-year review serves several purposes. A principal purpose is to provide the opportunity for counties and state agencies to re-examine the original districts and to determine whether or not any changes have taken place during the past eight years that warrant modifying the boundaries of the districts. Counties can exercise the following options with regard to boundary decisions at the time of the eight-year review:

- a) Retain the original district boundaries.
- b) Remove land no longer considered viable agricultural land.
- c) Add viable farmland not previously included in the district.
- d) Combine parts or whole districts.
- e) Discontinue the district completely.

As of May 1982, one-hundred twenty-one (121) districts have undergone the eight-year review. An additional forty-seven (47) districts are in the process of the eight-year review. As a result of the consolidation of districts during the review process, the original 121 districts were reformed into 78 districts. Twenty-one (21) districts were maintained in their original configuration. Five (5) districts lost acreage during review. Ninety-five (95) districts were enlarged by adding either new lands or by consolidating previously established districts.

Table 2 summarizes the results of the eight-year review on the 121 districts. The number, acres and average size of districts both before and after review is shown. While the number of districts declined from 121 to 78, the amount of land increased by 508,839 acres. The average size of districts increased from 9,124 before review to 20,680 acres after review.

Table 2. Summary Results of the Eight-Year
Review of 121 Agricultural
Districts

	Bei	ore Review		After Review			
Review Outcome	Districts	Acres	Avg/Dist.	Districts	Acres	Avg/Dist.	
No Change Acres Deleted Acres Added	21 5 95	233,985 48,314 821,773	11,140 9,662 8,650	21 5 52	233,985 44,138 1,334,788	11,140 8,827 25,669	
Total	121	1,104,072	9,124	78	1,612,911	20,680	

Source: New York State Department of Agriculture and Markets

The changes in the number and size class distribution that resulted from the eightyear review is shown in Table 3. The consolidation of districts resulted in fewer small districts and more large ones.

No districts were terminated at the time of the review.

Table 3. Summary of Shifts in Size of Agricultural Districts

	Before	Review	After Review		
Size Class	Districts	Acres	Districts	Acres	
Under 5,000 Acres 5,000 - 9,999 10,000 - 19,999 20,000 - 39,999 40,000 - 79,999 80,000 and Over	56 28 27 6 4	163,651 190,474 387,496 158,967 203,484	19 14 25 6 10 4	52,468 106,809 353,102 174,146 534,269 392,117	
Total	121	1,104,072	78	1,612,911	

Source: New York State Department of Agriculture and Markets

Table 4 shows the counties that retained district boundaries at the time the districts were reviewed. A total of 233,985 acres in 21 separate districts were maintained in the original configurations. The average size of these districts is 11,140 acres with a range of 712 to 58,146 acres.

Table 4. Agricultural Districts Which Retained the Original Configuration After the Eight-Year Review

			Siz	e of District	(Acres)	
County	Total	<u>4</u> 5000	5-9,999	10-19,999	20-39,999	40-80,000
A 3 1 0 0 0 0 0 0 0 0	7			11,268		
Allegany Chautauqua	1 3			25,245	20,500	
Chenango	1		8,675			
Clinton	1		5,462			000
Columbia	1					52,000
001011010	_					
Dutchess	1	4,500				
Erie	1	1	5,918			58,146
Montgomery	1 1 1					30,140
Onondaga	1	2,736				
St. Lawrence	1	1,207				
				13,861		
Saratoga	1	0.700		13,001		
Schoharie	1 3	2,730	6,141			
Ulster	3	7,982	0,141			
Washington	3	5,560 2,054				
Wayne	1	2,054				
Total	21	26,769	26,196	50,374	20,500	110,146

Source: New York State Department of Agriculture and Markets

Five districts comprising 44,138 acres lost acreage as a result of the eight-year review process. The average size of these five districts before review was 9,662 acres; after review the average size dropped to 8,827 or a loss of about 835 acres per district. Table 5 shows the counties and distribution by size class of these districts.

Table 5. Agricultural Districts Which Decreased in Size
As a Result of the Eight-Year Review

	ļ	Si			
County	Total	<u>∠</u> 5000	5-9,999	Over 10,000	Acres Lost
Broome Chautauqua Erie Essex Schoharie	1 1 1 1	668 3,999	6,732	17,000 15,739	225 126 3,461 364
Total	5	4,667	6,732	32,739	4,176

Source: New York State Department of Agriculture and Markets

Ninety-five (95) districts increased in size as a result of the eight-year review process. The increase in acreage of these 95 districts resulted from modifications by either adding new lands not previously included in districts or by consolidating other acreage included in established districts or a combination of both of these cases.

As a result of the consolidation of districts during the review process, the 95 districts have been reformed into 52 districts. However, the acreage now included has risen from 821,773 to 1,334,788 or an increase of 513,015 acres.

The average size of these districts increased from 8,650 acres to 25,669 acres — nearly a three-fold increase. Table 6 provides a summary of these 95 districts by county and size class. Special note should be made of the major consolidations that occurred in Orange County where twenty-two districts were combined into two districts after review. Cortland, Oneida, Tioga, Tompkins, Livingston and Sullivan Counties also enlarged districts significantly either by consolidation or by adding new lands to the districts when reviewed.

Table 6. Agricultural Districts Which Increased in Size As A Result of the Eight-Year Review

	Size Districts (Acres))		
	No. of Di	stricts	Less Than	5,000-	10,000-	20,000-	40,000-	Over	Added
County	Before	After	5,000	9,999	19,999	39,999	79,999	80,000	Acres
Allegany	1	1		5,750				- ""	4,957
Cattaraugus		1		3,730	14,916				8,497
Cayuga	1	1 1			14,510		68,293	•	62,280
Chautauqua	1	1	,		16,085		,		215
Chenango	. 5	3	·	5,964	11,448		44,291	·	3,492
Columbia	1	1			17,350				1,350
Cortland	1.1	4				86,248	44,790		25,763
Delaware	1	1					58,675		29,175
Erie	3	3		7,005	29,806				11,635
Essex	2	2	3,458		10,092				1,906
Greene	1	1	3,681						1,458
Herkimer	1	1			13,387				10,076
Livingston	5	2			,		98,950	•	22,364
Madison	1	1	3,892		,				1,192
Monroe	1	1			15,463				5,463
Niagara	1	1				38,076			37,091
Oneida	8	5	2,022	30,212	28,594				23,895
Onondaga	3	3	1,478	12,637					5,795
Ontario	2	2		6,339	14,455		C = ===0	00 107	12,036
Orange	22	2					65,770	92,197	19,188
Otsego	1	1			10,656				1,906
Rensselaer	1	1			11,500				500
Seneca	1	1			15,940				11,940
Steuben	1	1				29,322			17,662
Sullivan	4	1						114,646	74,353
Tioga	2	2		}	10,554			104,846	93,585
Tompkins	6	2			15,634			80,428	4,616
Ulster	3	2	3,880	5,974					450
Washington	4	4	2,621		34,109		43,354		20,175
Total	95	52	21,032	73,881	269,989	153,646	424,123	392,117	513,015

Table 7 indicates the shifts that have taken place in the number of districts falling into size classes resulting from the eight-year reviews.

Table 7. Formed Agricultural Districts in New York State by Number And Size Class Before and After Eight-Year Review

	Size Class (Acres)	<u>∠</u> 5000	5,000- 9,999	10,000- 19,999	20,000- 39,999	40,000- 79,999	80,000- 149,999	150,000+	Total
	Before Review	161	112	79	54	37	4	1	448
No.	After Review	125	86	91	52	42	8	1	405

Source: New York State Department of Agriculture and Markets

Summary

New York counties continue to create new agricultural districts while at the same time the process of conducting eight-year reviews is also moving forward.

Over the past ten years a total of 448 districts were established comprising 6,698,270 acres in 49 counties.

At the same time, 121 districts established over eight years ago have been reviewed. After taking into account deletions, additions and consolidation of lands at the time of review, the total number of districts dropped from 448 to 405. However, the acreage increased from 6,698,270 to 7,211,285. The result of the review process has been that the statewide average size of all districts has increased to 17,805 acres.

ALBANY 518-765-2331	HAMILTON 518~548~6191	ROCKLAND 914-425-5500
Martin Rd.	P.O. Box 112	87 Maple Ave.
Voorheesville 12186	Lake Pleasant 12108	New City 10956
ALLEGANY 716-268-7644	HERKIMER 315-866-7920	ST. LAWRENCE 315-379-2311
Court St.	P.O. Box 271	Univ. Shopping Center
Belmont 14813	Herkimer 13350	Canton 13617
BROOME 607-772-8953	JEFFERSON 315-788-8450	SARATOGA 518-885-8995
840 Front St.	1240 Coffeen St.	50 W. High St.
Binghamton 13905	Watertown 13601	Ballston Spa 12020
CATTARAUGUS 716-699-2377	LEWIS 315-376-6551	SCHENECTADY 518-384-0500
Parkside Dr.	P.O. Box 72	150A Glenridge Rd.
Ellicottville 14731	Lowville 13367	Scotia 12302
CAYUGA 315-255-1183 248 Grant Ave. Auburn 13021	LIVINGSTON 716-658-4110 158 S. Main St. Mount Morris 14510	41 S. Grand St.
CHAUTAUQUA 716-664-9502	MADISON 315-684-3001	SCHUYLER 607-535-7161
R.D. 2, Turner Rd.	Farm & Home Center	208 Broadway
Jamestown 14701	Morrisville 13408	Montour Falls 14865
225 N. Chemung Rd. Breesport 14816	MONROE 716-461-1000 249 Highland Ave. Rochester 14620	Waterloo 13165
CHENANGO 607-334-9971 99 N. Broad St. Norwich 13815	MONTGOMERY 518-853-3471 Old Court House Fonda 12068	Bath 14810
Court House Plattsburgh 12901	Ptainview 11803	246 Griffing Ave. Riverhead 11901
COLUMBIA 518-828-3346	NIAGARA 716-433-8839	SULLIVAN 914-292-6180
Rt. 66, R.D. I	4487 Lake Ave.	59 N. Main St.
Hudson 12534	Lockport 14094	Liberty 12754
County Office Bldg. Cortland 13045	ONEIDA 315-724-7131 1 Oxford Rd. New Hartford 13413	56 Main St. Owego 13827
DELAWARE 607-865-6531	ONONDAGA 315-424-9485	TOMPKINS 607-272-2292
P.O. Box 184	1050 W. Genesee St.	225 S. Fulton St.
Hamden 13782	Syracuse 13204	Ithaca 14850
DUTCHESS 914-677-5006	ONTAR1O 716-394-4110	ULSTER 914-331-1680
Rt. 44	480 N. Main St.	74 John St.
Millbrook 12545	Canandaigua 14424	Kingston 12401
ERIE 716-652-5400	ORANGE 914-343-1105	WARREN 518-623-3291
21 S. Grove St.	239 Wisner Ave.	17 Hudson S .
East Aurora 14052	Middletown 10940	Warrensburg 12885
ESSEX 518-962-8291	ORLEANS 716-589-5561	WASHINGTON 518-747-2861
Agricultural Center	P.O. Box 150	Co. Office Bldg. Annex
Westport 12993	Albion 14411	Hudson Falls 12839
FRANKLIN 518-483-6767 II BrewsterSt. Malone 12953	OSWEGO 315-963-7286 Main St. Mexico 13114	WAYNE 315-483-6918 P.O. Box 217 Alton 14413
FULTON 518-725-6441	OTSEGO 607-547-2536	WESTCHESTER 914-682-3370
P.O. Box 911	123 Lake St.	216 Central Ave.
Gloversville 12078	Cooperstown 13326	White Plains 10606
GENESEE 716-343-3040	PUTNAM 914-628-0454	WYOMING 716-786-2251
420 E. Main St.	179 East Lake Blvd.	401 N. Main St.
Batavia 14020	Mahopac 10541	Warsaw 14569
GREENE 518-622-9820	RENNSELAER 518-270-5376	YATES 315-536-3381
Extension Center	Court House	110 Court St.
Cairo 12413	Troy 12180	Penn Yan 14527